

## Message Text

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ACTION EUR-08

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AMEMBASSY TOKYO

S E C R E T USNATO 5895

LIMDIS

E.O. 11652: GDS

TAGS: PINS, NATO

SUBJECT: CONSULTATIONS ON TERRORISM

REF: USNATO 5793

1. SYG LUNS CONVENED PRIVATE MEETING OF PERMREPS PLUS TWO OCTOBER 23  
TO CONTINUE DISCUSSION (REFTEL) OF POSSIBLE STUDY OF JAPANESE RED ARMY

THREAT. DE ROSE (FRANCE) CALLED MCAULIFFE PRIOR TO MEETING AND SAID  
HE WAS UNDER INSTRUCTIONS FROM PARIS NOT TO ATTEND. HE EMPHASIZED  
FRENCH OPPOSITION TO CREATION OF ANY NEW BODY WITHIN NATO TO DEAL  
WITH TERRORISM AND FRENCH WILLINGNESS TO CONTINUE COOPERATION ON THIS  
PROBLEM WITH INTERESTED GOVERNMENTS THROUGH EXISTING CHANNELS.

2. AMBASSADOR HOFFACKER AND U.S. EXPERT CARL BARTCH ATTENDED PRIVATE  
MEETING WITH PERMREPS PLUS ONE IN SYG'S OFFICE ALONG WITH EXPERTS  
FROM UK, BELGIUM, NETHERLANDS AND DENMARK. MCAULIFFE INTRODUCED  
HOFFACKER AND SAID HE HOPED TO HAVE NOT JUST A BRIEFING BUT RATHER  
FRUITFUL EXCHANGE WITH  
CONTRIBUTIONS AND SUGGESTIONS FROM ALL INTERESTED ALLIES. IN  
PRESENTING U.S. VIEWS, HOFFACKER NOTED INCREASE IN COLLABORATION  
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OF RED ARMY ELEMENTS WITH OTHER TERRORIST ORGANIZATIONS AND NEED  
FOR FULLER COOPERATION AMONG ALLIED GOVERNMENTS IN DEALING WITH  
RED ARMY THREAT. U.S. WAS PROPOSING A PILOT PROJECT FOCUSED ON  
THE RED ARMY AND ITS AFFILIATIONS WITH A VIEW TO IDENTIFYING

THREAT TO ALLIED GOVERNMENTS AND TO NATO INTERESTS, SHARING INFORMATION ON THIS GROUP, AND RECOMMENDING COUNTER MEASURES MEMBER GOVERNMENTS MIGHT TAKE. IN DOING SO, U.S. WISHED TO BROADEN AND INTENSIFY ALREADY FRUITFUL BILATERAL COOPERATION AND NOT TO REPLACE ESTABLISHED STRUCTURES.

U.S. WAS NOT WEDDED TO ANY PARTICULAR APPROACH BUT BELIEVED LIKE-MINDED GOVERNMENTS SHOULD ADDRESS ISSUES IN WAY TO INSURE COMPLETE SECRECY. U.S. WOULD CONTRIBUTE TO SUCH PROCESS, FOR EXAMPLE BY DISCUSSING U.S. PRECAUTIONARY MEASURES AND TASK FORCE MANAGEMENT IN RESPONSE TO HOSTAGE SITUATIONS, AND HOPED SOME OTHER ALLIES WOULD BE EQUALLY FORTHCOMING.

3. DE STAERCKE (BELGIUM) ASKED WHAT NATO SPECIAL COMMITTEE HAD DONE IN THIS AREA. ABIDIAN (DIRECTOR, NATO SECURITY OFFICE) SAID SPECIAL COMMITTEE HAD EXCHANGED INFORMATION ON TERRORISM SINCE 1960 AND HAD REVIEWED TERRORISM IN ITS BIENNIAL MEETINGS SINCE OCTOBER 1970. ABIDIAN LISTED SPECIAL COMMITTEE REPORTS ON TERRORISM. HE SAID NATIONAL PARTICIPANTS HAD AGREED TO REPORT ON TERRORIST ACTIVITIES TO SPECIAL COMMITTEE AND THAT SPECIAL COMMITTEE SHOULD KEEP ALL MEMBERS INFORMED OF DEVELOPMENTS IN THIS AREA THROUGH INTELLIGENCE CHANNELS.

4. MENZIES (CANADA) SAID HIS AUTHORITIES SAW MERIT IN THE U.S. PROPOSAL AND WERE PREPARED TO PROVIDE AN EXPERT AND CONTRIBUTE TO A STUDY OF THE RED ARMY. OTTAWA RECOGNIZED THAT THERE ARE POLITICAL ASPECTS TO PROBLEM BUT BELIEVED NATO SHOULD CONDUCT STUDY THROUGH SPECIAL COMMITTEE WHICH SHOULD ISSUE ANY REPORT. THERE WAS NO NEED FOR NEW BODY. MENZIES STRESSED CANADIAN RESERVATIONS TO CONTACTING JAPANESE IN A WAY THAT MIGHT INDICATE NATO INTEREST IN THE JAPANESE RED ARMY. HE SAID CANADIAN AMBASSADOR IN TOKYO BELIEVED IT WOULD BE UNWISE TO INFORM JAPANESE ABOUT ANY NATO STUDY OF THE RED ARMY; JAPANESE COULD NOT MAINTAIN SECRECY ON THIS ISSUE AND PRESS LEAKS WERE LIKELY TO RESULT IN CRITICISM OF ALLIANCE AND POSSIBLE RETALIATIONS AGAINST NATO TARGETS. KRAPF (FRG) AGREED IT WOULD BE DANGEROUS FOR NATO AS A BODY TO APPROACH THE JAPANESE. HE BELIEVED, HOWEVER, THAT A MEMBER  
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GOVERNMENT COULD SOLICIT JAPANESE COOPERATION THROUGH BILATERAL CHANNELS WITHOUT REFERENCE TO NATO.

5. PECK (UK) SAID BILATERAL LINKS WORK SMOOTHLY IN EXCHANGING OF INFORMATION ON TERRORIST ACTIVITIES. HIS AUTHORITIES ATTACH IMPORTANCE TO MAINTAINING THESE LINKS WHICH WERE RAPID AND SECURE. HE BELIEVED ANY ADDITIONAL STUDY EFFORT SHOULD DISTINGUISH BETWEEN INTELLIGENCE ASPECTS OF PROBLEMS AND PROTECTIVE MEASURES. LONDON THOUGHT USEFUL WORK COULD BE DONE ON TECHNIQUES AND METHODS FOR REACTING TO TERRORIST INCIDENTS. NATO STUDY MIGHT CONCENTRATE ON THESE ISSUES THROUGH THE SPECIAL COMMITTEE WITHOUT IMPINGING ON INTELLIGENCE EXCHANGE. HARTOGH (NETHERLANDS) SAID HIS GOVERNMENT WOULD BE PREPARED TO PROVIDE A SPECIALIST ON

TERRORISM TO CONTRIBUTE TO STUDY THROUGH THE SPECIAL COMMITTEE. MCAULIFFE EMPHASIZED THAT U.S. WAS NOT PROPOSING THAT NEW STUDY INTRUDE ON INTELLIGENCE AND POLICE ACTIVITY. WE WANTED INSTEAD TO CONCENTRATE ON WAYS IN WHICH MEMBER GOVERNMENTS COULD IMPROVE CAPABILITIES TO DEAL WITH RED ARMY AND TERRORIST THREATS.

6. IN SUMMING UP, SYG SAID THERE APPEARED TO BE CONSENSUS THAT SPECIAL COMMITTEE SHOULD INTENSIFY ITS WORK ON TERRORISM AND INTERESTED GOVERNMENTS SHOULD COOPERATE WITH THIS EFFORT. NATO SHOULD NOT ESTABLISH NEW BODY AND MEMBERS SHOULD NOT RAISE ISSUE OUTSIDE THE ALLIANCE IN A WAY THAT MIGHT INDICATE NATO INTEREST IN JAPANESE RED ARMY. LUNS SUGGESTED THAT HOFFACKER, ABIDIAN AND EXPERTS CONTINUE DISCUSSION ON SPECIFIC ACTIONS SPECIAL COMMITTEE MIGHT TAKE.

7. IN SUBSEQUENT MEETING WITH HOFFACKER AND UK, BELGIAN, DANISH AND DUTCH EXPERTS, ABIDIAN AGREED TO INFORM SPECIAL COMMITTEE MEMBERS OF DECISION TO UNDERTAKE PILOT PROJECT TO ASSESS NATURE AND SCOPE OF JAPANESE RED ARMY THREAT AND TO RECOMMEND MEASURES TO COUNTERACT IT. ABIDIAN SAID HE WILL REQUEST SPECIAL COMMITTEE TO DISCUSS STUDY IN MEETING OF ITS WORKING GROUP ON NOVEMBER 4 AND TO GIVE FURTHER CONSIDERATION TO IT IN FULL COMMITTEE'S SESSIONS NOVEMBER 5 AND 6. ABIDIAN SAID HE THOUGHT IT POSSIBLE THAT COMMITTEE WOULD REQUEST WORKING GROUP TO RECONVENE IN TWO TO FOUR WEEKS TO INITIATE PROJECT.

8. COMMENT: DISCUSSION WAS USEFUL IN PROVIDING FORUM FOR PRELIMINARY EXCHANGE OF IDEAS ON WHAT INTERESTED ALLIES MIGHT  
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DO TO INTENSIFY AND BROADEN EFFORTS TO COMBAT TERRORISM.  
MCAULIFFE

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